

## Message Text

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ACTION OES-06

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10 L-03  
CG-00 DOTE-00 ACDA-07 COME-00 INT-05 NSF-01 CIAE-00  
DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01 SP-02  
CEQ-01 EPA-01 OIC-02 EB-08 AGRE-00 AID-05 ERDA-05  
IO-13 NSC-05 PM-04 SS-15 FEA-01 /143 W  
-----042032Z 026594 /46

P R 041759Z MAR 77  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC PRIORITY 1258  
INFO AMEMBASSY BUENOS AIRES  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY OSLO  
AMEMBASSY BRUSSELS  
AMEMBASSY TOKYO  
AMEMBASSY PRETORIA  
AMEMBASSY CANBERRA  
AMEMBASSY WELLINGTON  
AMEMBASSY SANTIAGO  
AMEMBASSY WARSAW  
AMCONSUL CAPE TOWN  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 LONDON 03717

E.O. 11652: GDS  
TAGS: XV TGEN UK  
SUBJECT: ANTARCTIC TREATY: MARCH PREPARATORY MEETING:  
ATTENDANCE BY FAO CONSULTANT; ANTARCTIC MARINE  
LIVING RESOURCES; GROUP OF EXPERTS TERMS OF  
REFERENCE

REF: (A) STATE 46071; (B) STATE 45259; (C) LONDON 2689;  
(D) LONDON 2769; (E) LONDON 2003

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1. FAO CONSULTANT: WITHOUT REFERRING TO FRENCH  
DEMARCHÉ, WE DISCUSSED U.S. VIEWS ON ATTENDANCE BY FAO  
CONSULTANT POPPER WITH JOHN HEAP, FCO, MARCH 4. HEAP  
SAID THERE IS NO POSSIBILITY THAT POPPER WILL BE AD-  
MITTED TO MEETING AS OBSERVER. HEAP SUGGESTED HOWEVER  
THAT HE BE GIVEN THE OPPORTUNITY TO MEET WITH ANY GROUP  
OF DELEGATES THAT WISH TO HEAR FROM HIM. THIS WOULD NOT

NECESSARILY BE IN A FORMALLY CHAIRED MEETING. HEAP, WHO WILL NOT BE IN THE CHAIR, WILL PROBABLY PROPOSE THAT HE FORMALLY INTRODUCE POPPER TO THE GROUP AND THEN HOST INFORMAL SESSION WITH HIM. THIS CAN BE FOLLOWED UP BY PRIVATE DISCUSSION OF POPPER'S VIEWS IN LATER SESSION OF PREPARATORY MEETING. SHOULD GROUP WISH TO MAKE ITS VIEWS KNOWN TO POPPER FOLLOWING THIS PRIVATE SESSION, ANOTHER INFORMAL MEETING COULD BE CONVENED.

2. ANTARCTIC MARINE LIVING RESOURCES: DRAWING UPON REFTEL B, WE REITERATED TO HEAP USG APPRECIATION OF HIS EFFORTS ON DRAFT UK PAPER AND OUTLINED DEPARTMENT'S THOUGHTS ABOUT POSSIBLE US INITIATIVE. HEAP DESCRIBED OUR COMMENTS AS VERY HELPFUL AND ASKED US TO THANK THE DEPARTMENT "VERY MUCH" FOR ITS PROMPT RESPONSE TO HIS SUGGESTION. HE SAID HE HAD BEEN WAITING FOR US REACTION BEFORE DECIDING WHAT UK POSITION SHOULD BE. HE EXPRESSED CONCERN THAT UK PAPER MIGHT CONCEIVABLY PREJUDICE DEVELOPMENT OF MEANINGFUL ENFORCEMENT REGIME. THERE MAY BE, FOR EXAMPLE, STUMBLING BLOCKS INHERENT IN LINKAGE BETWEEN SIMPLE EXCHANGE OF CATCH STATISTICS AND COMMISSION DECISIONS TO IMPLEMENT ENFORCEMENT MEASURES WHICH WOULD REDUCE SCOPE FOR EFFECTIVE ACTION. HE IS CONSIDERING WHETHER HE CAN REDRAFT PAPER IN A FORM THAT WILL NOT FRIGHTEN OFF LESS COMMITTED TREATY MEMBERS WHILE AT SAME TIME MAKING IT MORE RESPONSIVE TO HIS PERCEPTION OF U.S. NEEDS.

3. AT THE SAME TIME, HEAP CONSIDERS THAT IT WOULD BE CONFIDENTIAL

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A "USEFUL FIRST MEASURE" FOR U.S. TO CIRCULATE AN OUTLINE OF QUESTIONS WHICH WOULD HAVE TO BE ANSWERED IN DEVELOPING EFFECTIVE CONSERVATION MEASURES FOR THE SOUTHERN OCEAN. HE "URGED" THAT U.S. DELEGATION BE PREPARED TO TABLE THESE QUESTIONS. HE ALSO SUGGESTED THAT U.S. AND UK DELS GET TOGETHER EITHER PRIOR TO OR DURING EARLY STAGES OF MEETING TO CONSIDER WHETHER UK DRAFT AS ALREADY CIRCULATED WOULD BE USEFUL OR WHETHER SOME NEW DRAFT SHOULD BE DEVELOPED. HEAP WOULD BE PREPARED TO COME TO LONDON ON SUNDAY MARCH 13 TO TAKE PART IN SUCH DISCUSSIONS.

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INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10 L-03  
CG-00 DOTE-00 ACDA-07 COME-00 INT-05 NSF-01 CIAE-00  
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-----042033Z 026554 /46

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C O N F I D E N T I A L SECTION 02 OF 02 LONDON 03717

4. GROUP OF EXPERTS MEETING: HEAP HAS HEARD NOTHING YET  
FROM SCAR IN RESPONSE TO HIS LETTER OF FEBRUARY 1 TO ITS  
EXECUTIVE DIRECTOR GEORGE HEMMAN (AS CONTAINED REFTTEL E).  
HE HAS, HOWEVER, RECEIVED LETTER FROM SCAR PRESIDENT  
GJELSVIK WHO "SUGGESTED STRONGLY" THAT GROUP OF EXPERTS  
NEED TO AVOID DUPLICATING WORK OF SCAR. GJELSVIK SAID  
GROUP SHOULD CONCENTRATE ON ECONOMIC AND TECHNOLOGICAL  
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ASPECTS OF ANTARCTIC MINERAL DEVELOPMENT. HEAP SAID THAT

IMPRESSION THAT US DOES NOT LIKE IDEA OF DISCUSSING  
ECONOMIC SIDE OF THE ISSUE BECAUSE OF ITS PROBLEMATIC  
NATURE. HEAP HAS DRAFTED DETAILED OUTLINE OF TERMS

OF REFERENCE FOR GROUP OF EXPERTS BASED ON GJELSVIK'S COMMENTS. HE IS HOWEVER VERY UNCERTAIN ABOUT THE ECONOMIC SIDE OF THE PAPER AND IS "VERY KEEN" TO DISCUSS IT WITH US DEL BEFORE TABLING IT AT MARCH MEETING. HE IS SENDING COPIES TO GJELSVIK AND EMBASSY. WE WILL CABLE PERTINENT PORTIONS ON RECEIPT.

5. AS ABOVE WAS BEING TYPED, WE WERE GIVEN STATE A-840 WHICH WAS NOT RECEIVED BY EMBASSY UNTIL LATE MARCH 3. WE ARE HAVING COPY OF ENVIRONMENTAL IMPACT STUDY HAND DELIVERED TO HEAP THIS AFTERNOON.

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## Message Attributes

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**TAGS:** TGEN, XV, UK  
**To:** STATE  
**Type:** TE  
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